TABLE 2
UNEXPLAINED EXOGENOUS GROWTH SLOWED AFTER DIVESTITURE

PERIOD	GROWTH IN PRICE	GROWTH IN INCOME/POP	GROWTH IN POP	PRICE EFFECT ELAS= -0.72	INCOME EFFECT ELAS= 0.80	POP EFFECT ELAS= 1.00	TOTAL EFFECT: PID FICTED GHOWTH	ACTUAL GROWTH	UNEXPLAINED GROWTH	• .	ING BYPASS) UNEXPLAINED GROWTH
1972-82	-2 65%	1.28%	1.01%	1.95%	1.02%	1.01%	4 04%	8.92%	4.88%	8.92%	4.80%
1984-91	-8.16%	1.75%	0 95%	6.32%	1.40%	0.95%	8.83%	11.81%	2.97%	12.90%	4.07%
DIFFERENCE	-5 51%	0.47%	-0.07%	4.37%	0.38%	-0.07%	4.79%	2.88%	-1.91%	3.98%	-0.81%

		PPI				PER-CAPITA		
		INTERSTATE TO	AT.		POP	REAL INCOME		
	GNP-PI	NOMINAL	REAL					
				1972	209,896	\$8,542		
				1962	232,171	\$9,725		
				L984	236,343	\$10,419		
972	50 3	1000	196.8	1901	252,474	\$11,748		
962	1000	1520	1520					
<del>984</del>	108.3	148.8	137.4	GROWTH				
991	139.5	105 6	75 7	72 - 62	101%	1.28%		
				84 91	0.95%	1.75%		
ROWTH								
2 - 82	711%	4 28%	-2 45%	SOURCES:	1990 STATISTICAL	ABSTRACT:TABLE	ES 2,695	
14 - 91	6.53%	- 4 78%	-816%		1991 STATISTICAL ABSTRACT: TABLES 2,703			
					1940 INCOME: 7/H	I, 1/92 SURVEY OF C	COKREM BOSINES	
SOURCES	BLS				1940 INCOME: 7/R 1991 - EXTRAPOL		CURRENT BUSINES	
. <u>.</u> .					1991 - EXTRAPOL	ATION	CURRENT BUSINES	
· . = .	BLS MEZSAGÉ VOÇUM		IG TIMES	INTERSTATE		ATION	CURRENT BUSINES	
. = .	MESSAGE VOLUM	HOLDING	IG TIMES	INTERSTATE	1991 - EXTRAPOL	ATION	TOTAL	
ONĞLINES	MESSAGE VOLUM	HOLDING TIME	IG TIMES MINUTES	INTERSTATE	1991 - EXTRAPOL	ATION		
ONĞ LINES	MESSAGE VOLUM MESSAGES 1,173,079	HOLDING		INTERSTATE 84())	1991 - EXTRAPOL	ATION MINUTES EST		
ONG LINES	MESSAGE VOLUM	HOLDING TIME	MINUTES	INTERSTATE	1991 – EXTRAPOL SWITCHED ACCESS I USAGE	ATION MINUTES EST BYPASS	TOTAL	
CONG LINES  942  970  972	MESSAGE VOLUM MESSAGES 1,173,079	HOLDING TIME: 688	MINUTES 8,070,784	INTERSTATE 84()}	1991 - EXTRAPOL SWITCHED ACCESS I USAGE 37.5	ATION MINUTES EST BYPASS 79	TOTAL 45.4	
CONGLINES	MESSAGÉ VOLUM MESSAGES 1.173079 2.714007 1,216,010 6,440,602	HOLDING FIME: 6-68 7-84	MINUTES 8,070,784 21,277,815	INTERSTATE 84()) 88())	1991 - EXTRAPON SWITCHED ACCESSI USAGE 37.5 62.1	ATION MINUTES EST BYPASS 79 185	TOTAL 45.4	
SONG LINES  942  970  972  940	6 MESSAGE VOLUM MESSAGES 1.173079 2.714007 3,216,010	HOR DING FIME: 6-88 7-84 7-83	MINUTES 8,070,784 21,277,815 25,181,158	INTERSTATE 84()) 88(3) 89(3)	1991 - EXTRAPOL SWITCHED ACCESS I USAGE  37.5 42.1 49.7	ATION MINUTES EST BYPASS 79 18.5	TOTAL 45.4 80.6 89.6	
962 970 972 972 989 982	MESSAGÉ VOLUM MESSAGES 1.173079 2.714007 1,216,010 6,440,602	HOT DING TIME: 6 88 7 84 7 83 8 65	MINUTES 8,070,784 21,277,815 25,181,358 55,711,207	INTERSTATE 84() 84() 89() 90() 91()	1991 - EXTRAPOL SWITCHED ACCESS I USAGE  37.5 42.1 40.7 77.4	ATION MINUTES EST BYPASS 79 18.5 19.9 22.2	TOTAL 45.4 89.4 89.6 100.0	
ONĞ LINES 942 976 976 989 982 JROWIH	MESSAGÉ VOLUM MESSAGES 1.173079 2.714007 1,216,010 6,440,602	HOT DING TIME: 6 88 7 84 7 83 8 65	MINUTES 8,070,784 21,277,815 25,181,358 55,711,207	INTERSTATE  84Q3 88Q3 89Q3 90Q3 91Q3 GROWTH	1991 - EXTRAPON SWITCHED ACCESS I USAGE 37.5 62.1 69.7 77.4 81.9	ATION MINUTES EST BYPASS 79 165 199 222 244	TOTAL 45.4 80.4 89.6 100.0 100.3	
CONĞ LINES 942 978 972 989 982 JROWIH 962 - 82	MESSAGE VOLUM MESSAGES 1.173.079 2.714.007 3.216.010 6.440.602 6.827,695	HOT DING TIME: 6 88 7 84 7 83 8 65	MINUTES 8,070,784 21,277,815 25,181,358 55,711,207 59,196,116	INTERSTATE  84Q3 88Q3 89Q3 90Q3 91Q3 GROWTH 1984 -88	1991 - EXTRAPOR SWITCHED ACCESS! USAGE 37.5 62.1 69.7 77.8 81.9	ATION  MINUTES	TOTAL 45.4 90.4 89.6 100.0 100.3	
- ONĞ LINES - ONĞ LINES - 1970 - 1972 - 1989 - 1982 - 18 OWI H - 1942 - 82 - 1972 - 82	MESSAGE VOLUM MESSAGES 1.173.079 2.714.007 1.216.010 6.440.602 6.827,695	HOT DING TIME: 6 88 7 84 7 83 8 65	MINUTES 8,070,784 21,277,815 25,181,358 55,711,207 59,1%,116	INTERSTATE  84Q3 88Q3 89Q3 90Q3 91Q3 GROWTH	1991 - EXTRAPON SWITCHED ACCESS I USAGE 37.5 62.1 69.7 77.4 81.9	ATION MINUTES EST BYPASS 79 165 199 222 244	TOTAL 45.4 80.4 89.6 100.0 100.3	
SOURCES	MESSAGÉ VOLUM MESSAGES 1.173,079 2.714,007 1,216,010 6,440,602 6.827,695 9.21% 7.82%	EICH DING FIME: 6-88 7-84 7-83 8-65 8-67	MINUTES 8,070,784 21,277,815 25,181,358 55,711,207 59,196,116 10.48% 8.92% 10.10%	INTERSTATE  84Q3 88Q3 89Q3 90Q3 91Q3 GROWTH 1984 -88	1991 - EXTRAPOR SWITCHED ACCESS I USAGE  37.5 42.1 40.7 77.8 81.9	ATION  MINUTES	TOTAL  45.4  80.4  89.6  100.0  100.3  15.43% 12.90%	

FCC "MONITORING REPORT," JULY 1991, TABLES 6.1,6.3

TABLE 2A
UNITARILED EXOGENOUS GROWTH SLOWED AFTER COMPETITIVE ENTRY

PERIOD	GROWTH IN PRICE	GROWTH IN INCOME/POP	GROWTH IN POP	PRICE EFFECT ELAS= -0.72	INCOME EFFECT ELAS= 0.80	POP EFFECT ELAS= 1.00	TOTAL EFFECT: PREDICTED GROWTH	ACTUAL GROWTH	UNEXPLAINED GROWTH	•	ING BYPASS) UNEXPLAINED GROWTH
1972-78	- 2.80%	2.16%	0.98%	2.06%	1.73%	0.98%	4.85	% 9.95%	5.10%	9.95%	5.10%
1979-91	-571%	1.51%	0.96%	4.32%	1.21%	0.96%	6.60	% 9.89%	3.28%	10.65%	4.05%
DIFFERENCE	-2.91%	- 0.65%	- 0.02%	2.26%	-0.52%	-0.02%	1.75	% -0.0 <b>6%</b>	- 1.82%	0.70%	-1.05%
		PPI							PER-CAPITA		-
		INTERSTATE T	OLL					POP	REAL INCOME		
	GNP-PI	NOMINAL	REAL								
1972	50 3	100 0	198 8				1972	209,896	\$8,562		
1978	72 7	121 9	167.7				1978	222,585	\$9,735		
1979	76 8	129 6	153.3				1979	225,055	\$9,829		
1969	129 5	198 3	83.6				1989	247,350	\$11,531		
1991	139.5	105 6	75.7				1991	252,474	\$11,768		
GROWTH							GROWTH				
72 78	6 33%	3 36%	- 2 80%				72 – 78	0.96%	2 16%		
79 41	4 87%	-111%	- 5 71%				79-91	0.565	1.51%		
SOURCES B	ils						SOURCES:	1991 STATISTICAL	. ABSTRACT:TABLE . ABSTRACT:TABLE . 1/92 SURVEY OF C .ATION	S 2,703	JSINE 2S
LONG LINES M	ESSAGÉ VOLUI	MES AND HOLDIN	NG TIMES			i	INTERSTATE SV	VITCHED ACCESS N	IINUTES		
	MESSAGES	HOLDING TIME	AAINII 19 C					USAGE	EST	TOTAL	
1972	3,216,010	7.63	MINUTES						BYPASS		
1978	5,328,034	8 35	25,181,358 44,489,064				1984 - Q3	37.5	19	45.4	
1979	5,953,960	8 49	50,549,120				88()3	62 1	18.5	60.6	
1982	6,827,695	8 67	59,196,116				59()) mu >>	49 7	199	89.6	
			21,419,414				10()3 FLQ3	77.6	22.2	100 0	
GROWTH						`	103	\$1.9	24.4	106.3	
147) 74	a 3					(	ROWTH				
1972 – 78 1979 – 1982	8 78%		9 91%			1	484 - 41	11 61%	17.36%	12.90%	
1212-1265	4 6 7 %		5 40%			1	1979 - 1991	1.87%		10.65%	
SOURCE: L	ONG LINES 517	ATISTICS 1960-19	ISTICS 1960 - 1982 SOURCE. FCC "TRENDS IN TELEI FEBRUARY 1991, TA				CE.				

FCC MONITORING REPORT, JULY 1991, TABLES 6.1,63

## Bypass Volumes: 1984-91

five surveys conducted by the FCC. The results are reported in the FCC Monitoring Report, (July, 1991), Tables 6.1 and 6.3. We multiply those minutes of use by the fraction of minutes which are interstate (1/(1+0.368) = 0.73) from the Huber Report) to obtain interstate switched access minutes of use which are bypassed for the years 1988, 1889, and 1990. An estimate for 1984 is calculated by observing the growth rate in special access lines (from the FCC Statistics of Communication Common Carriers, 1984-1991) and assuming the growth rates of special access lines and bypass minutes between 1984 and 1990 are the same. An estimate for 1991 is obtained by extrapolating from the 1990 estimate using the 1988-90 growth rate. See Table 3.22

Table 3 Growth in Special Access Lines

	Special Access Lines
1984	1,128,924
1985	1,320,228
1986	1,760,741
1987	1,995,739
1988	3,192,682
1989	3,037,268
1990	4,035,297
Growth	23.7%

We then add to the bypass minutes the interstate switched access minutes as reported in the

FCC Trends in Telephone Service (February 1992), Table 24, to obtain total switched access minutes of use (including bypass minutes). See Tables 2 and 2A.

Total (intrastate plus interstate) bypass minutes were estimated by the RBOCs and GTE in

<sup>&</sup>lt;sup>22</sup>Source: FCC, Statistics of Communications Common Carriers.

## DEMAND STIMULATION FROM SUBSCRIBER LINE CHARGES AND EXOGENOUS COST CHANGES

LEC interstate revenue requirements recovered from IXCs fell sharply after divestiture due to the increase in subscriber line charges and to the implementation of several exogenous cost changes.

Table 4 shows LEC interstate revenue with and without these exogenous changes.<sup>23</sup>

Table 4
Carrier Switched Access Revenue Changes (\$000)

Period	CCL + TS Revenue (R <sub>e</sub> )	Cumulative Exog Cost Changes	Change in Authorized Rate of Return	Change in CPE and IW Rev Req	SLC Revenue	CCL + TS Revenue R <sub>1</sub>
1984-85	<b>\$</b> 14,464,181	<b>\$</b> 0	<b>\$</b> 0	<b>\$</b> 0	(\$1,296,104)	\$15,760,285
1985-86	<b>\$</b> 14,955,910	(\$206,574)	<b>\$</b> 0	(\$627.112)	(\$4,484,658)	\$20,274,255
1986-87	\$13,669,242	(\$509,107)	(\$191,916)	(\$1,836,941)	(\$3,646,949)	\$19,854,155
1988	\$13,680,660	(\$1,090,281)	(\$343,170)	(\$1,821,257)	<b>(\$4,</b> 563,679)	\$21,499,046
1989 (4-12)	<b>\$</b> 12,713,833	(\$1,345,326)	( <b>\$</b> 352,751)	(\$1,973,689)	(\$5,676,620)	\$22,062,219
1990-91	\$12,148,199	(\$1,744,907)	(\$339,278)	(\$2,409,425)	(\$6,069,004)	\$22,710,813

These reductions in revenue requirements caused interstate carrier access prices to fall and, in turn, caused interstate toll prices to fall. The demand stimulation resulting from the reduction in interstate toll prices can be calculated if the price elasticity of demand for interstate toll service and the

<sup>&</sup>lt;sup>23</sup>Source: United States Telephone Association, <u>Ex Parte</u> in CC Docket 87-313, filed 8/6/09, Tables 2 and 5.

fraction of IXC cost represented by access charges are known. For simplicity, we assume the demand function for LEC interstate switched access usage has a constant elasticity given by  $\beta$ , so that

$$q_i = Ap_i^{\beta} \quad (i = 1,0),$$

and

$$R_i = p_i \ q_i = p_i \times Ap_i^{\beta} = Ap_i^{\beta+1}$$

It then follows that:

$$\frac{R_1}{R_0} = \left(\frac{p_1}{p_0}\right)^{\beta-1},$$

so that

$$\frac{p_1}{p_0} = \left(\frac{R_1}{R_0}\right)^{\frac{1}{B-1}}.$$

Thus the price change required to obtain a 10 percent revenue change differs from 10 percent. Rather than using a percentage price change calculated in this manner to calculate demand response, we can directly solve for the quantity  $q_1$  which would result from imposing a price increase of the magnitude necessary to increase revenues from  $R_0$  to  $R_1$ :

$$\frac{q_1}{q_0} = \left(\frac{p_1}{p_0}\right)^{\beta} = \left(\frac{R_1}{R_0}\right)^{\frac{\beta}{\beta+1}},$$

so that

$$q_1 = \left(\frac{R_1}{R_0}\right)^{\frac{\beta}{\beta+1}} \times q_0 .$$

The decrease in carrier access revenue due to the reduction in switched access prices caused by the recovery of SLC revenue from end users and the implementation of exogenous cost changes thus causes

an interstate usage increase from  $q_0$  to  $q_1$ . We will take the difference  $q_0 - q_1$  as our measure of interstate switched access demand stimulation caused by the implementation of SLCs and exogenous cost changes. Using data from the recent price cap filings, we see that demand stimulation from SLCs and exogenous cost changes accounts for about 4.8 percentage points of annual growth since 1984. See Table 5.24 Annual interstate toll growth averaged about 10.5 percent before divestiture (1962-82) and 11.8

Table 5

Demand Stimulation From SLCs and Exogenous Cost Changes

	BASELINE CL DEMAND (1)	ESTIMATED CL STIM (2)	PERCENT CL STIM (3)	ESTIMATED CL UNSTIM (4)	ANNUAL GROWTH DIFF DUE TO STIM (5)
1984	160,139,810	6,493,672	4.06%	153,646,138	
1988	244,467,327	47.892,584	19.59%	196,574,743	
1989	281,422,756	65,700,270	23.35%	215,722,486	
1990-91	319,437,082	83,216,292	26.05%	236,220,790	
GROWTH:1984-					
1988	11.16%			6.35%	4.80%
1989	11.94%			7.02%	4.91%
1990	12.20%			7.43%	4.77%

percent after divestiture (1984-91).<sup>25</sup> Approximately 8 percentage points of the post-divestiture demand growth were due to carrier access charge reductions (stemming from SLCs and exogenous cost changes). Hence regulatory actions by the FCC explain more than the difference in demand growth before and after divestiture.

<sup>&</sup>lt;sup>24</sup>Sources: (1) 7/27/90 USTA Ex Parte, CC Docket 87-313, Table 1; (2) 8/6/90 Ex Parte, Table 8; (3) (2)/(1); (4) (1)-(3); and (5) (1)-(4).

<sup>&</sup>lt;sup>25</sup>AT&T, "Long Lines Statistics, 1960-1982," and FCC, "Trends in Telephone Service," February 1992.